	Page 1		Page 3
4	_	4	_
1	September 20, 2021	1	there is Louise Bradley. She has been assisting
2		2	us from the very beginning, particularly last
3	THE CLERK:	3	week when we were in Makkovik, as well as in
4	All rise. This Commission of Inquiry is now	4	Hopedale, to speak and counsel anyone who feels
5	open. Commissioner James Igloliorte presiding as	5	that they need a moment to appreciate what is
6	Commissioner. Please be seated.	6	happening to them or what might be happening to
7	COMMISSIONER IGLOLIORTE:	7	them, or the overall impacts of seeing what you
8	Good morning, everybody. I guess the first	8	see and finding out how you may well be able to
9	housekeeping task is to let you know that with	9	get some assistance.
10	the new protocol around the COVID rules, we're	10	
11	all going to have to keep our masks on while	11	And Louise is quite happy for you to speak to her
12	we're seated. But you can remove them so that	12	any time you want to during these proceedings.
13	the transcription will be able to be picked up	13	
14	properly and not be muffled.	14	So I think what we should do then is put a name
15		15	to a face. Just say who you are with respect to
16	I want to express our greatest welcome to the	16	the Inquiry. And we'll go around, starting with
17	members of the Deer Lake SAR Team here. I'm	17	Marcella.
18	really happy that Geoff and the rest of the team	18	THE CLERK:
19	have had a chance to speak with you to some	19	Hi. My name is Marcella Mulrooney, and I'm the
20	degree.	20	hearing clerk/administrative staff for the Ground
21		21	Search Rescue and Inquiry.
22	But we'll allow everyone to introduce themselves	22	RALPH, Q.C.:
23	so that you get to know who's sitting where and	23	Good morning. My name is Peter Ralph, and I'm
24	who's doing what.	24	Counsel for the Provincial Government.
	Page 2		Page 4
1	Page 2	1	Page 4 MR. RUMBOLT:
1 2	Page 2  Mr. Budden, of course, is Commission Inquiry	1 2	_
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24

So he has been offered the opportunity, and he

may yet avail of it over these three days. And

a participant today or anticipated for the rest

I've undertaken to update him, but he will not be

Thank you, Mr. Commissioner. A couple of

evidence. Firstly, I would like to enter two

housekeeping matters before we start today's

further exhibits which have been provided by the

counsel to the Government of Canada and our RCMP

20

21

22

23

chose ground search and rescue because of my love

22 of the outdoors.

24 The first four years, I was just a member of the 21 that umbrella.

#### 22 MR. BUDDEN:

23 Q. And what would your present resources be? I've 24 been to your building. I've seen your equipment.

22

# We also have our snowmobiles in that bay. And we also have a hovercraft in that bay. Most of that 23 So basically, we text through each other. 24 Because they were up in the county anywhere 25 www.elitetranscription.ca

they're in the country, where they can't actually

contact us or call, they use machine and text.

equipment.

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- 2 Command Post. And the Command Post had no cell
- 3 coverage whatsoever where we were located, our

4 staging area.

5

- 6 So the only way to communicate back and forth to 7 people in the field and us to keep track of them,
- 8 any progress reports, anything they may have
- 9 found, anything needs to be relayed, this was the
- 10 only way to do it, through a two-way
- 11 communication system.

12

19

- 13 So what we do is we'll open up a line between us
- 14 and our members in the field that have InReach.
- 15 Each of them got their own designated address in
- 16 either a number or an e-mail address. If we need
- 17 to send them a message, we would text it out to
- 18 them. Send it to them. They would receive.
- 20 They were instructed to stop at a certain time of
- 21 the day and search for messages or updates, or
- 22 briefings.
- 23 MR. BUDDEN:
- 24 **Q.** So even out of cell phone range and very remote

Page 22

- 1 locations, the team can communicate with each
- 2 other?
- 3 MR. WILLIAMS:
- A. Yes, correct. 4
- 5 MR. BUDDEN:
- 6 Q. Okay. And you spoke about an Arc Mapping System
- 7 or something. I didn't quite get that reference.
- 8 Can you explain that, please?
- 9 MR. WILLIAMS:
- 10 A. Probably I'll pass it over to Wayne Parsons
- 11 because he's our technical guy. He's the one
- 12 that's done the training on it, and he will be
- 13 able to probably give you a little more in-depth
- 14 description of it.
- MR. BUDDEN: 15
- 16 Okay.
- 17 MR. PARSONS:
- 18 A. Hello. My name is Wayne Parsons. I'm with the
- 19 Deer Lake Search and Rescue Team. Like Darren
- 20 said, I'm their techie. So the Arc map system is
- 21 something we got from Harry about three years
- 22 ago.
- 23 MR. BUDDEN:
- 24 Q. That'd be Harry Blackmore who is the head of

- 1 Newfoundland and Labrador Search and Rescue
- 2 Association?
- MR. PARSONS: 3
- 4 A. Harry Blackmore. Yes, sir. And what it is, he
- 5 did a flyover of Newfoundland and took aerial
- 6 pictures. So now we have all those pictures on
- 7 our computer in our Command Centre. So when we
- 8 go into an area, I'm looking at the most updated
- 9 image I got at that time.

11 So we can look at the terrain. We can see where

- 12 areas have been cutover, where areas are not
- 13 cutover. So it helps us plan our searches and
  - our search patterns by looking at the images. We
- 15 don't have to even be on site. We can do that as
- 16 we're driving on site. Bring it up on a laptop,
- 17 as well, right?
- 18 MR. BUDDEN:
- 19 **Q.** Right on. Thank you.
- 20 COMMISSIONER IGLOLIORTE:
- 21 Let me just interrupt for a second, and I'll ask
- 22 you to do what Wayne just did, is when the
  - microphone is handed to somebody else, state your

Page 24

- 24 name so that the transcription can be done so

1 that we know who's talking.

- 2
- 3 That's perfect. Thank you so much. Sorry to
- 4 interrupt you.
- 5 MR. BUDDEN:
- Q. Thank you. And we'll return to some of these 6
- 7 technical questions over the course of the day.
- 9 And don't worry, Mr. Germani, I'll be asking you,
- 10 as well, about Bonne Bay. So I realize that not
- 11 every team necessarily is resourced in exactly
- 12 the same way.
- 14 But for now, I'd like to go back and just with
  - regard to yourself, Mr. Williams, what training
- 16 would you have to be a search and rescue
- 17 volunteer?
- 18 MR. WILLIAMS:
- A. Well, that's a long list that is over 20-some odd 19
- 20 years.
- 21 MR. PARSONS:
- 22 A. A long list.
- 23 MR. WILLIAMS:
- **24 A.** We went through the format that search and rescue

## 13 our disposal. 14 MR. BUDDEN: 15 Q. Okay. In a typical month -- I know there's no 16 such thing, but say an average month, how many

- 17 hours would you personally volunteer? 18 19 I'm thinking of searches, fundraising, and 20 training? Everything that comes with wearing the 21 Deer Lake SAR jacket?
- 22 MR. WILLIAMS:
- 23 **A.** Me personally?

Who's Responding is an app you use through your phone, that I'll send out an alert that we have a search with a brief message. Either meet at the building in half an hour. Be prepared to go out in the woods with your snowmobiles. We've got a ground search. Be prepared to be out in the ground. We have a water search. We could be gone overnight. Make sure you take enough food for at least a night's stay.

23 It goes out to all of our members. I, 24 unfortunately, don't like it because I got an

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standard. I do possess a certification, basic

of the certification.

searcher training. I don't know the exact title

23

24

A. Thank you. Again, my name is Sheldon Anstey.

I'm a volunteer with the Deer Lake Search and

Rescue Team. I've been volunteering there for 33

Sep	tember 20, 2021 Public Inquiry Respecting Ground Se	arch	and Rescue for Lost and Missing Persons Page 33 to 36
	Page 33		Page 35
1	So that was in 1984. There were numerous teams	1	MR. ANSTEY:
2	established throughout the province to assist in	2	A. I believe my volunteer hours last year were in
3	an organized way to search for lost or people in	3	the area of 300, give or take. In the past 33
4	distress.	4	years, I've held various positions with the team.
5		5	I neglected to give that piece of information, I
6	Prior to that, I do believe it was somewhat ad	6	guess.
7	hoc. There would be a lost person. The police	7	
8	would scramble for hunters and woodsmen and women	8	Starting as a volunteer searcher, I've held
9	who knew the country and could go on a search.	9	positions of assistant coordinator, coordinator,
10	So since '84, it's more coordinated.	10	training coordinator and various roles.
11		11	
12	A lot of the teams that sprang up in 1984 have	12	I now sit, in my old age, as a regular member
13	since dissolved. There were teams in various	13	with less responsibilities. Most of our members
14	communities around Newfoundland and Labrador that	14	will put in a minimum of 200 to 300, 350 hours
15	no longer exist.	15	annually.
16		16	MR. BUDDEN:
17	And the larger, I suppose, better-grounded teams	17	Q. So at the present time, you no longer have some
18	with more resources seemed to have stood the test	18	of the administrative responsibilities you once
19	of time and have expanded their boundaries to	19	had.
20	include the areas that those other smaller teams	20	au
21	are responsible for.	21	So your time commitment is perhaps a little less
22	are responsible for:	22	than it would have been or, say, Mr. Williams's
23	And I'll speak specifically to Deer Lake. The	23	presently is?
24	Springdale team, which was one of the original	24	presently is:
	Page 34		Page 36
1	teams, recently dissolved in the last three or	1	MR. ANSTEY:
2	four years. And NLSAR, under Harry Blackmore,	2	A. That's correct.
3	has asked us to expand our boundary further east	3	MR. BUDDEN:
4	to include Baie Verte Peninsula up to Springdale	4	Q. Okay. Thank you.
5	and meet Grand Falls halfway.	5	COMMISSIONER IGLOLIORTE:
6	and meet Grand rans nanway.	6	Q. Not bad for a 43-year-old.
7	So essentially, Grand Falls and Deer Lake now is	7	MR. BUDDEN:
8	the only team between that piece of country. So	8	Q. Not too bad at all.
		9	MR. ANSTEY:
9	that's what it's evolved to in today's standard.	10	A. Thank you, Your Honour.
10 11	MR. BUDDEN:		
12	Q. And your own level of volunteerism with the Deer	11	MR. BUDDEN:  Q. Next, Mr. Chaulk, perhaps, you can answer these
13	Lake Search and Rescue (audio difficulties).	13	
14	I'll be doing this on and off all day. I	14	similar questions about yourself.
15	apologize.	15	MR. CHAULK:
16	Vous own lovel. Mr. Anctov. of voluntagrican with	16	A. Hi, good morning. My name is Brian Chaulk. I've
17	Your own level, Mr. Anstey, of volunteerism with	_	been involved with the team for about 25 years.
18	the Deer Lake Search and Rescue, as we've heard	17	MR. BUDDEN:
	from Mr. Williams, what would your own level be,	18	Q. Perhaps you could move a tiny bit closer. These
19	say, over the past year?	19	mics sometimes Thank you.
20	MR. ANSTEY:	20	MR. CHAULK:
21	A. With respect to time?	21	A. Hi. I've been involved for about 25 years. I
22	MR. BUDDEN:	22	started off wanting to give back to my community,
23	Q. Yes.	23	and I felt that with a passion for the outdoors -
24		24	fishing, hunting, and things like that, hiking -

24

you know by now the kind of questions I'm looking

for. Perhaps, you can speak.

Association.

Newfoundland Labrador Search and Rescue

23

	· · · · · · · · · · · · · · · · · · ·	T CIT	IT and Rescue for Lost and Missing Persons
	Page 41		Page 43
1	MR. PARSONS:	1	3
2	A. Hi. My name is Wayne Parsons. I've been a	2	,
3	member of Deer Lake Search and Rescue now for 17	3	, , , , , , , , , , , , , , , , , , , ,
4	years.	4	• •
5	· · · · · · · · · · · · · · · ·	5	2
6	The first seven years, I was just a regular	6	
7	ground pounder, as we call them. The last ten	7	3
8	years, I've sat on the Executive either as the	8	
9	first assistant or second assistant.	9	·
10		10	, ,
11	As for training, I've got the Search Management's	11	•
12	course, which is recognized right across Canada.	12	
13	Me and Darren Williams did it two years ago.	13	
14		14	
15	So essentially, we can be taken anywhere in	15	
16	Canada and be dropped in and take over a search	16	
17	and run it.	17	,
18		18	• •
19	Also, I got various computer courses. Like	19	
20	Darren said earlier, I am the tech guy for the	20	,
21	team. So all these new radio systems, all the	21	
22	new inReach systems, all the new mapping systems,	22	,
23	everything comes through me first. And then I've	23	•
24	got to give instructions to our team members on	24	well, which we'll get to more later in these
	Page 42		Page 44
1	Page 42 how to use it.	1	1 hearings.
2	how to use it.	2	1 hearings. 2
2	how to use it.  And now, if you look here, what's here, this is	2	hearings.  You have the floor. Tell us a little bit.
2 3 4	how to use it.  And now, if you look here, what's here, this is the average age for our team. A lot of these	2 3 4	hearings.  You have the floor. Tell us a little bit. Answer the same questions, if you could, but also
2 3 4 5	how to use it.  And now, if you look here, what's here, this is the average age for our team. A lot of these guys aren't techie. They don't understand the	2 3 4 5	hearings.  You have the floor. Tell us a little bit.  Answer the same questions, if you could, but also inform us as to Bonne Bay Search and Rescue.
2 3 4 5 6	how to use it.  And now, if you look here, what's here, this is the average age for our team. A lot of these guys aren't techie. They don't understand the apps. They don't know how to log into them. So	2 3 4 5 6	hearings.  You have the floor. Tell us a little bit.  Answer the same questions, if you could, but also inform us as to Bonne Bay Search and Rescue.  MR. GERMANI:
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23 MR. GERMANI:

24 A. Well, it's a bit like Wayne says. There's

There are standards that have to be maintained

and recurrent training standards that have to be

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Page 49 to 52 Page 51 Page 49 1 probably a fair bit of time that goes unrecorded, 1 of stuff, don't hesitate. 2 2 but I put in about 500 hours a year. 3 3 MR. BUDDEN: I think some of it will emerge naturally through 4 Q. Okay. We've heard a bit about Deer Lake Search 4 the evidence, but it's not rigid here. If you 5 5 and Rescue's resources, membership. You spoke to remember some aspect of training or something 6 the membership of Bonne Bay. But perhaps, you 6 that you want to speak to, you'll be given the 7 7 could tell us a little bit about its equipment, opportunity. 8 its facilities, community support? 8 9 9 MR. GERMANI: Commissioner, I do plan to move into more --10 A. We have about 18 active members. For equipment, 10 COMMISSIONER IGLOLIORTE: 11 we have a Command Post trailer. We have a large 11 Oh, sorry. So keeping in mind Mr. Williams' 12 utility trailer which houses pretty much all the 12 comment from Makkovik, that maybe to keep 13 equipment that we're likely to use for any 13 everything fresh in a particular topic, we do a 14 conceivable rescue. 14 round of questioning from the counsel? 15 15 MR. BUDDEN: 16 16 I thought you might wish to do that. So this We have rope rescue gear, ice water rescue suits. 17 We have a Rescue Boggan, stretchers. We have 17 seemed the logical place if counsel wished to speak to what we've heard so far. 18 hypothermia response equipment, clothing, 18 19 backpacks. 19 20 20 Mr. Ralph, have you any questions? 21 We also have a four-wheel drive truck with a 21 RALPH, Q.C.: 22 Zodiac on trailer. And that's about it for 22 I have no questions at this point. Thank you 23 equipment. 23 very much. 24 24 Page 52 Page 50 1 We have VHF radios for communication, inReach MR. BUDDEN: 2 devices. Some members have their own inReach. 2 Okay. Ms. Bedford? 3 Everybody has a GPS. The team has GPS units. 3 MS. BEDFORD: 4 4 I have no questions. Thank you. 5 The actual equipment and clothing is supplied 5 MR. BUDDEN: 6 personally. So I would come to a search with my 6 All right. Mr. Williams? 7 own personally purchased and chosen clothing: 7 WILLIAMS, Q.C.: 8 backpacks, boots, etcetera. 8 Yes, I do have questions. Yeah, I do have a 9 MR. BUDDEN: 9 couple questions. I'm just looking for the order 10 10 in which I wrote them down. **Q.** Okay. What kind of facility do you have? I've 11 seen any number in the province now, and some are 11 12 bigger and more elaborate than others, but most 12 Excuse me while I get organized here. I'm not 13 teams seem to have a headquarters, for want of a 13 very well organized. 14 14 better word. BY WILLIAMS, Q.C.: MR. GERMANI: 15 15 Q. First of all, with respect to recruitment, I know A. Our headquarters would be a two-bay building and 16 we spoke about this in Makkovik, as well, what 16 17 17 very small closet-sized office space where we kind of numbers -- you've indicated how many are 18 store some of the equipment that could not 18 in your teams now, and I'm not sure who best to 19 otherwise be safely stored. Locked away. 19 answer this. 20 MR. BUDDEN: 20 21 Q. Thank you. Gentlemen, as we move through today's 21 How do you find efforts with respect to 22 22 evidence, I now plan to turn to the search recruitment? And I'm not passing anything on 23 itself. But if something pops in your mind that 23 towards age. We're all around the same vintage. 24 you want to speak to around sort of this category 24 But I've yet to see what I'd call young pups

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23

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doing, like, the fly-in/fly-out type of

So a lot of people are working away. There's not

a lot of employment in Newfoundland for a lot of

scenarios, okay?

burner to the training in those two months.

We dive into it again in September. So when

September rolls around, we'll usually do what's

called a recruitment drive. We'll have it run to

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#### September 20, 2021 Page 59 1 people. So they work out of Labrador. They work 1 to actually perform your duty, if you don't have 2 2 out of Alberta. So their scheduling is, to be people that are able to attend. 3 honest, in conflict with our training schedules **3** WILLIAMS, Q.C.: 4 sometimes because we train every Tuesday night. 4 **Q.** And I can see the concern that you have with the 5 And they are only able to attend one Tuesday out 5 resources that you need to put into people to 6 of a month. Then it's kind of hard to have 6 train them and have them up at the certain level. 7 7 confidence in someone that is not up to speed 8 with the rest of the members, right? 8 Well, you can't get a lifetime commitment from 9 9 nobody, I understand. 10 10 MR. WILLIAMS: I mean, when we're in certain situations -- even A. No. No. 11 though we do have senior guys with us that run it 11 12 and what we call team captains, that's who we 12 WILLIAMS, Q.C.: 13 usually put in charge. Someone that's senior. 13 Q. We haven't been everywhere, but, just, I get a 14 Got the experience. Got the knowledge of doing 14 sense that all search groups seem to have 15 15 it and they can instruct. It's still beneficial concerns regarding an aging volunteer base. 16 **16** MR. WILLIAMS: to have a person that has all this training, and 17 that he's up to par with everybody else on 17 A. Yes. 18 training. **18** WILLIAMS, Q.C.: 19 WILLIAMS, Q.C.: 19 **Q.** And is there anything that you see that could be 20 Q. How many of your members would be, we'll say, in 20 done to incentivize younger people to get 21 percentages, between the 20-30 age group, 30-40, 21 involved? 22 22 MR. WILLIAMS: or 40 above? Any idea? And I'm just looking for 23 rough numbers to get a feel for it. 23 A. Yeah, I think if it was mandated that a volunteer 24 24 organization, such as ours, that employers would Page 58 Page 60 MR. WILLIAMS: 1 be more flexible. Like myself, I'm 2 **A.** I'd say we've got probably 60 to 75 percent of 2 self-employed. I own a building supplies. I've 3 our members are between 40 and 60, right? We got 3 got three of our members that work with us. 4 a few that are younger. But in the past ten 4 They're on the volunteer fire department. 5 5 years, we found that the younger generation are 6 6 there for a year, and then they don't come, then And I basically give them carte blanche. If 7 7 they don't show up. Next thing, they're gone. there's a fire, boys, you can go, right? And I 8 8 mean, that's a situation that we run into that a 9 Not to be discriminatory but, I mean, it's hard 9 lot of people aren't granted that. 10 10 when you invest time into someone training, and 11 you do call out, and you don't get them to show 11 Government employees usually are capable of 12 up, or they're not available, or they're gone 12 getting away, but people that aren't, they 13 away to work. 13 usually have a tough time. They can't just up 14 14 and leave in a moment's notice and take off on a 15 I mean, you got to look at the situations you're 15 search. 16 in. I mean, if someone's in dire need. And I 16 17 mean, we're not talking a ten-minute drive for 17 And I mean, you might as well face it, it doesn't 18 us. We're probably talking hours to get to a 18 always happen in the night. It doesn't always 19 situation. 19 happen on the weekend, right? Like, now, 20 20 sometimes it's in the middle of the week, in the 21 So I mean, if someone's up with a back injury up 21 middle of the day. 22 in the country and I do a callout, and I can't 22 WILLIAMS, Q.C.: 23 get enough members to support, then it's hard. 23 Q. Okay. And excuse me, I'm jumping around a little

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bit. And, again, whoever is best to answer

It impacts the team and it impacts your ability

### www.elitetranscription.ca

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MR. WILLIAMS:

WILLIAMS, Q.C.:

**A.** Yeah, definitely.

search and rescue missions?

Q. What would they be? If you had to name the top

maintenance.

There's subscriptions every month for those,

right? I mean, there's upkeep on stuff. There's

I mean, all these situations are very taxing on a

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Years ago the RCMP used to call us in for

briefings, and if anyone needed assistance.

I mean, you take it when we found Mr. Lovell --

or Mr. Rice, sorry, I mean, he was a long ways

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	tember 20, 2021 Public Inquiry Respecting Ground Se	arcn	-
	Page 73		Page 75
1	Mr. Williams, that you raised, which were very	1	handles the situations different. And it would
2	informative here today, we'll be returning to.	2	be nice for us to be able to recognize symptoms
3		3	of something and be able to assist and help and
4	Some issues around recruitment will be addressed	4	train and get people through that, right, as part
5	Wednesday when we hear from Bay of Islands. Some	5	of our training.
6	interesting information will come from them.	6	MS. BRADLEY:
7		7	Thank you.
8	And we, also, likely, will hold a session devoted	8	COMMISSIONER IGLOLIORTE:
9	entirely to recruitment when we get to the policy	9	Q. Thank you. This question is directed to
10	roundtables. But thank you. There's some	10	Mr. Germani. Well, no, it might be to any one of
11	foreshadowing there of some of the issues that	11	you. But somebody raised the point about your
12	will emerge later.	12	request from Parks Canada for volunteer support,
13		13	and then you said it reverts back to the RCMP.
14	I'm not sure, Mr. Commissioner, if you have any	14	
15	questions or if you feel this is an appropriate	15	So I'm just wondering how that flow goes. So
16	time to break?	16	you're called by Parks Canada, but then the RCMP
17	COMMISSIONER IGLOLIORTE:	17	takes over and runs the search? Is that how it
18	Yeah. So, Louise, would you like to ask any	18	works?
19	questions based on what you heard with respect to	19	MR. GERMANI:
20	mental health questions and issues or offer any	20	A. Not quite. It's close. If there is an incident
21	comment to the gentlemen.	21	in the Park, usually Parks Canada will attempt to
22	MS. BRADLEY:	22	handle that incident, whether it's a search for
23	Thank you very much, Commissioner. I guess I'm	23	just a rescue of a person in a known location.
24	just wondering. You talked about the need to	24	
	Page 74		Page 76
1	have counselling services.	1	If they don't have the resources, then they will
2			
		2	go the RCMP and request that Bonne Bay Search and
3	I'm particularly interested in seeing great	3	go the RCMP and request that Bonne Bay Search and Rescue be activated.
3 4	I'm particularly interested in seeing great results in terms of other groups, not search and		
		3	
4	results in terms of other groups, not search and	3 4	Rescue be activated.
<b>4 5</b>	results in terms of other groups, not search and rescue, involved in peer support, which can be	3 4 5	Rescue be activated.  So I could be contacted by either Parks Canada or
4 5 6	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number	3 4 5 6	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me
4 5 6 7	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But	3 4 5 6 7	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested
4 5 6 7 8	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But	3 4 5 6 7 8	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the
4 5 6 7 8 9	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But being able to help each other, but being trained.	3 4 5 6 7 8 9	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the
4 5 6 7 8 9	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But being able to help each other, but being trained.  And I'm wondering if you have any thoughts as to	3 4 5 6 7 8 9	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the RCMP activated.
4 5 6 7 8 9 10	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But being able to help each other, but being trained.  And I'm wondering if you have any thoughts as to whether you would see that as being helpful?	3 4 5 6 7 8 9 10	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the RCMP activated.  But most of our activity is in cooperation with
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4 5 6 7 8 9 10 11 12 13	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But being able to help each other, but being trained.  And I'm wondering if you have any thoughts as to whether you would see that as being helpful?  MR. WILLIAMS:  I definitely would like to see something like	3 4 5 6 7 8 9 10 11 12	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the RCMP activated.  But most of our activity is in cooperation with Parks. So there could be a Parks Canada employee and a Bonne Bay Search and Rescue volunteer on
4 5 6 7 8 9 10 11 12 13	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But being able to help each other, but being trained.  And I'm wondering if you have any thoughts as to whether you would see that as being helpful?  MR. WILLIAMS:  I definitely would like to see something like that for the simple fact as, like you say,	3 4 5 6 7 8 9 10 11 12 13 14	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the RCMP activated.  But most of our activity is in cooperation with Parks. So there could be a Parks Canada employee and a Bonne Bay Search and Rescue volunteer on the same team. That's quite common.
4 5 6 7 8 9 10 11 12 13 14 15	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But being able to help each other, but being trained.  And I'm wondering if you have any thoughts as to whether you would see that as being helpful?  MR. WILLIAMS:  I definitely would like to see something like that for the simple fact as, like you say, sometimes they're not comfortable with going	3 4 5 6 7 8 9 10 11 12 13 14 15	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the RCMP activated.  But most of our activity is in cooperation with Parks. So there could be a Parks Canada employee and a Bonne Bay Search and Rescue volunteer on the same team. That's quite common.  COMMISSIONER IGLOLIORTE:
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4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	results in terms of other groups, not search and rescue, involved in peer support, which can be more acceptable to people in terms of, number one, the stigma of going to a counsellor. But being able to help each other, but being trained.  And I'm wondering if you have any thoughts as to whether you would see that as being helpful?  MR. WILLIAMS:  I definitely would like to see something like that for the simple fact as, like you say, sometimes they're not comfortable with going somewhere else.  And we're not all equipped to handle those types of situations, right? We are ground search and	3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Rescue be activated.  So I could be contacted by either Parks Canada or the RCMP, or both. If Parks Canada gets to me first, then I will ask if the RCMP has requested that we be activated. So we do have to have the RCMP activated.  But most of our activity is in cooperation with Parks. So there could be a Parks Canada employee and a Bonne Bay Search and Rescue volunteer on the same team. That's quite common.  COMMISSIONER IGLOLIORTE:  Q. Yes, please. Go right ahead.  MR. WILLIAMS:  A. Yes, sir. We've had situations where we have been contacted with Parks Canada to do
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24

wealth of knowledge and experience.

How does that work? Do you have to raise your

own money for that or is that covered by

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- 2 2 who are also Parks Canada employees. They also, at a time. 3 partly because of their activity with the Park, 3 MR. BUDDEN: 4 they bring some really valuable skillsets to the Q. Okay. We'll return to some of that, perhaps, 5 later. That's all I have now. team. 5 6 MR. BUDDEN: **6** RALPH, Q.C.: 7 Q. Commissioner, if I could just make one point? Q. Eighteen or so members, at least four of your 7 8 members are female? 8 Searchers, I'm sure you're aware that --9 MR. GERMANI: 9 COMMISSIONER IGLOLIORTE: 10 A. Yes, that's true. And when we interact with 10 Your name? 11 Parks Canada, it's usually through another lady, **11** RALPH, Q.C.: Jennifer Hoffman. She also has a wealth of 12 **12 Q.** I'm sorry. Peter Ralph. I'm sure you're aware 13 experience and knowledge through her search and 13 that when you're doing a search that you are 14 rescue activities with Parks. 14 given, I guess, coverage under workers' MR. BUDDEN: 15 15 compensation. You're aware of that? 16
- 16 Q. Thank you. Just following up, if I may, 17 Mr. Commissioner. We've heard references not to 17 And just to Mr. Germani's point, it's interesting 18 just the equipment of the associations but 18 because the legislation actually requires in 19 personal equipment that you guys are expected to 19 order to get coverage, you have to be tasked by 20 have, or at least it's considered valuable to 20 the RCMP or RNC. 21 have. And some of them are pretty big-ticket 21 22 22 items: snowmobiles, quads, and so forth. 23 23 24 Is there any sort of basic equipment that
  - And so it'd be questionable whether that coverage would be triggered if you're tasked by Parks 24 without the involvement of the RCMP? I just Page 82 Page 84

#### 1 everybody's required to have? Winter wear? 2 Rainwear, so on?

3 MR. WILLIAMS:

4 A. We don't really require it. We supply rain 5 clothes to all of our members and backpacks to 6 all of our members with basic essentials: saws, 7 ropes, first-aid kids, so on and so forth.

Basically, we require that they're physically fit to endure outdoors and that they're capable of doing it, right? And that would come through training.

But with regards to the big-ticket items, we like to see them with their own snowmobile, their own ATV. And naturally, they would need a vehicle to tow it or carry it because we don't have the assets to tow everybody's vehicle or equipment on site.

20 21 As you can see in the Jackson's Arm search, we 22 were going 1300, 1500 kilometres every day. And 23 there's no way to... We do have two trailers, 24 but we can only carry a maximum of 4 snowmobiles, 1 wanted to point that out.

MR. GERMANI: 2

3 A. Darren's comments about equipment. We have a 4 smaller team. And each individual is required to 5 provide their own equipment. And with 6 Newfoundland's challenging environmental 7 conditions, it's essential that you have the 8 proper footwear, the proper rain gear, and 9 thermal protection. 10

11 You can't send somebody off into the woods if 12 they're not properly clothed. And the expense of 13 providing yourself with suitable clothing, it's a 14 big expense.

> And a GPS? Team members are generally expected to have their own GPS. We do have a couple of team GPSs, but there's 18 people on the team, and there's two GPSs. Not enough to go around.

So well over \$1,000 just to get started in basic equipment. You have to buy your own backpack. So it's not a cheap undertaking for a volunteer.

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2 2 A. Sheldon Anstey, Deer Lake, sir. If I may, I just employer; i.e., when this staff member needs two 3 3 want to briefly hop back to the issue of days to search or one day to search, you will be 4 recruitment and retention, before we lose it if 4 reimbursed their salary. 5 5 we don't return to it again. 6 6 I have very close friends of mine and family 7 7 I've been around a little while, and Ground SAR members, as an example, school teachers. A 8 typically draws your adult male profile. The 8 friend of mine is a school administrator. His 9 9 hunter, angler, woodsman type of profile, because wife is a teacher. And for the past ten years, 10 10 they have all the gear. They have a pickup truck I've been after them to join SAR. They're both 11 and a quad, and a snowmobile. That's typically 11 outdoors people; could bring a lot to the team. 12 the demographic that it draws. 12 And the answer is always, can't do it. With 13 13 teaching responsibilities, I just can't leave 14 We, as a team, and I, personally, have encouraged 14 school for a day. 15 15 other demographics. And we welcome females. 16 16 We've had many on the team over the years. And Now, they're both retired as of this year and 17 we try to target and recruit younger people. 17 they're contemplating joining the team. A school 18 18 teacher can be sick for a day, there's a 19 We are not a university or college town. We were 19 substitute comes in. But they felt the personal 20 involved in a search last year with the Corner 20 responsibility of their work that I can't leave 21 Brook team in a joint effort. And I was amazed 21 my job. 22 22 at the number of kids that showed up. They 23 looked like college students, and there was all 23 I think we need to look at a recruitment process 24 24 kinds of them. Young ladies and men. I was very where either we solicit employers, or it becomes Page 86 Page 88 1 impressed by that. 1 well known through some ways and means that you 2 2 will be reimbursed or this person can leave their 3 Again, retention of that demographic is difficult 3 job, and there's a benefit to the employer and 4 because they move on to another chapter of their 4 everybody in the community when this happens. 5 5 life. They graduate university and they get a 6 6 job elsewhere or whatever. But until such a time as we can recruit that way, 7 7 we're going to be stuck with old woodsmen. 8 8 That's the demographic. But key to retention, when I joined SAR, I recall 9 75 percent as a number would be close around the 9 10 10 table: government employees, transportation and And that's just one solution or one possible 11 infrastructure employees, game wardens, forestry 11 solution to that problem, but there's others, I'm 12 people. And the reason they were all around the 12 sure. Thank you, Commissioner.

table is because they could get time off work to participate in searches.

And that stuck with me in my 33 years. Private sector people around the table are minimal because they can't afford to lose a day's pay to go on a search. Not every employer is willing to let them go.

And this is key, I believe, to moving forward in a progressive way with proper recruitment and retention with people.

13 MR. BUDDEN:

14 And just a quick comment, Mr. Commissioner. You 15 will be hearing from the Bay of Islands people on

16 Wednesday, most likely.

> And you're right. They do have an interesting story to tell about recruitment and particularly recruitment among the younger demographic. And they do have a significant portion of members who are young and female.

23 COMMISSIONER IGLOLIORTE:

24 Yeah. Thank you. That's quite an insight.

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#### 20 Newfoundland? 21 MR. GERMANI: 22 A. Probably another 25 or 30 in St. John's, and 23 that's it. 24

directly to Exhibit 73, which is on the screen

or, at least, was on the screen a moment ago.

#### Public Inquiry Respecting Ground Search and Rescue for Lost and Missing Persons Page 93 Page 95 1 some of the exhibits. 1 MR. WILLIAMS: 2 **2 A.** Yes. BY MR. BUDDEN: 3 MR. BUDDEN: 3 Q. But this particular one is, I believe, a five-page report, which is two pages of narrative 4 Q. Okay. Thank you. Resume, please. 5 and three pages of mapping. MR. WILLIAMS: 6 A. When we assembled at the building with RCMP, it 6 7 7 And I understand, Mr. Williams, that you wrote was late afternoon -- actually, more in the 8 this report? 8 evening. We realized that the weather was 9 MR. WILLIAMS: 9 really, really detrimental out there to any A. Darren Williams here. Yes, I did. 10 members. It was stormy. Visibility was very 10 MR. BUDDEN: 11 low. They had searched all day. 11 12 Q. Okay, thanks. Perhaps we'll take this fairly 12 13 slow, a day at a time. Please feel free to refer 13 The guys that were out there actually said, well, 14 to a map. And when you do, just indicate what 14 they're going to continue searching as long as page it is and give Madam Clerk a moment to bring 15 15 they can and then call it off. 16 it up on the big screen. 16 17 17 So I figured by the time we got our members 18 So perhaps, you can just start with February 1st, 18 assembled and out on site, it was going to be and how the Deer Lake SAR Team came to be 19 19 late in the night or early in the next morning. 20 involved in this search and what information was 20 21 relayed to you at the time of that first 21 And for safety reasons, I wouldn't allow our 22 22 outreach. members to go in the dead of night due to 23 MR. WILLIAMS: 23 weather. 24 24 **A.** Basically, it started out like any of our Page 94 Page 96 1 searches. We were contacted by the RCMP, Deer 1 MR. BUDDEN: 2 Lake Detachment, that we had a five-party 2 **Q.** So just to set the scene a little more. You say 3 snowmobile party that were heading from Jackson's 3 you assembled. That was at the Deer Lake SAR 4 Arm to Harbour Deep for the night. 4 Headquarters there on ...? What's the name of 5 5 the road again? 6 Due to bad weather and stuff, they ended up MR. WILLIAMS: 7 losing two of their members, and they actually **7** A. 5 Squires Road, Deer Lake. 8 didn't know where they were to. And they were MR. BUDDEN: 9 searching for hours at that point and still Q. 5 Squires Road, Deer Lake. And about what time

- 10 couldn't find them.
- 12 So they said, well, we better get more
- 13 reinforcements out here. So their next call, I
- 14 guess, was to the RCMP to dispatch us.
- 15 MR. BUDDEN:

- **Q.** And just for the record, the names will come up. 16
- They would be a Mr. Stan Rice and, is it, Wilbur 17
- 18 Lovell? Not Wilbur. What's Mr. Lovell's --
- MR. WILLIAMS: 19
- 20 A. Wilfred Lovell.
- 21 MR. BUDDEN:
- 22 Q. Wilfred Lovell. That's right. Those are the two
- 23 individuals that had become separated from the
- 24 larger group?

- 10 of day would the team have assembled there?
- 11 MR. WILLIAMS:
- **12 A.** That would have been probably, Brian, what?
- MR. PARSONS:
- **14 A.** Was it 8:00?
- **15** MR. WILLIAMS:
- 16 **A.** Around 8:00 p.m.
- 17 MR. BUDDEN:
- 18 Q. Okay. 8:00 p.m. So 8:00 p.m., February 1st was
- 19 obviously full darkness?
- 20 MR. WILLIAMS:
- 21 A. Yes.
- 22 MR. BUDDEN:
- 23 Q. And just give me a bit more detail about the 24
- weather, precipitation, wind speed, those kind of

	temi	ber 20, 2021 Public Inquiry Respecting Ground Se	arch	and Rescue for Lost and Missing Persons Page 97 to 10
		Page 97		Page 99
1		things. Visibility.	1	people and equipment arrived onsite at 6:30?
2	MR	. WILLIAMS:	2	MR. WILLIAMS:
3	A.	Well, we were looking at the weather. It was	3	A. Yes. This was our staging area, which is a road
4		gusting, and I know this because Wayne works at	4	off the main drag into Jackson's Arm and the
5		the airport, my first assistant. And he said the	5	beginning of what we call Cat Arm Reservoir Road.
6		wind speeds were sustained at about 80, 82	6	
7		kilometres an hour. Gusts of 100 to 110	7	It's a road that takes you up to the country
8		kilometres an hour.	8	where the actual trailheads start.
9	MR	. BUDDEN:	9	MR. BUDDEN:
10	Q.	Sustained 80, gusting 110 kilometres an hour?	10	Q. And what's a snowbulance?
11	MR	. WILLIAMS:	11	MR. WILLIAMS:
12	A.	Right. Yeah.	12	A. A snowbulance is an enclosed encapsulated rescue
13	MR	. BUDDEN:	13	unit that we have. It's got a heater in it, and
14	Q.	Okay. And was there any precipitation?	14	we've since moved on to different equipment. But
15	MR	. WILLIAMS:	15	at the time we had it, it was approximately
16	A.	Well, with that, you do get snow.	16	12-feet long, four skis on it. It's towed behind
17	MR	. BUDDEN:	17	a snowmobile. It's got a battery-operated heater
18	Q.	Of course, yeah.	18	and everything in it.
19			19	
20		So the decision was made that it would imperil	20	We equipped it with backboards, trauma kits,
21		the safety of the members to depart at that	21	hypothermic bags, everything it needed to assist
22		point. So the decision was then made to do what?	22	in someone that could be injured or hypothermic
23	MR	. WILLIAMS:	23	and get them out to be transported by medevac or
24	A.	Well, basically, we found out what members are	24	by ambulance.
		Page 98		Page 100
1		going? What assets they were taking with them?	1	MR. BUDDEN:
2		What time we were going to assemble at our	2	Q. So it's a fairly sophisticated piece of
3		building? What time we were going to leave?	3	equipment?
4			4	MR. WILLIAMS:
5		We wanted to leave in a group because the weather	5	A. Yes. Yeah, it is.
6		was still not nice, even out of the Deer Lake	6	MR. BUDDEN:
7		area. So we travelled as a group.	7	Q. Okay. Move on, please.
8			8	MR. WILLIAMS:
9		So we wanted to depart our building at 5:00 a.m.	9	<b>A.</b> So at that time, we arrived on scene. We brought
0		in the morning so that we could be on scene by	10	our captains into the Command Post. Did a
11		6:00, 6:30 and dispatch the teams shortly after.	11	briefing with the team captains where we think
12	MR	. BUDDEN:	12	they should go. We knew that the other three
13	Q.	Okay. And I'll just read the paragraph here for	13	participants on the five-man group that were in
14		everybody's benefit, and then you can elaborate a	14	the country, that were heading to Harbour Deep,
15		bit.	15	were up on scene already.
16			16	

everybody's benefit, and then you can elaborate a
bit.

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17 "February 10th, 2019, 16 DLSAR team members with
their personal snowmobiles, trucks, and trailers,
along with DLSAR's Command Post, Rapid Response

their personal snowmobiles, trucks, and trailers,
along with DLSAR's Command Post, Rapid Response
vehicle, snowmobile, and medical evacuation
equipment, snowbulance, arrived at the staging

area, Cat Arm Road, at approximately 6:30."

So you assembled at 5:00 a.m., and all of these

We were told at that point that these twogentlemen that were lost, it's not the first time

this has happened, and that they are familiar

with it.

And their protocol was to stay where they're to, hunker in or bury in or find a snow cave or sit

hunker in or bury in or find a snow cave orup until someone comes and finds them.

21

Sep		arch	and Rescue for Lost and Missing Persons Page 101 to 104
	Page 101		Page 103
1	So they were adamant that they weren't far from	1	MR. BUDDEN:
2	the last known position. So our goal, that first	2	Q. And this really repeats what you've already said.
3	day, was to search approximately a two-kilometre	3	"But due to poor weather conditions and extremely
4	radius from the last known position to hopefully	4	limited visibility, the search was slow and
5	locate them.	5	time-consuming." You stand behind those words?
6	MR. BUDDEN:	6	MR. WILLIAMS:
7	Q. What conditions were you working with? Weather	7	A. Oh, definitely.
8	conditions?	8	MR. BUDDEN:
9	MR. WILLIAMS:	9	Q. Okay. It moves on in the next paragraph.
10	A. Well, to say miserable is an understatement. We	10	There's a term there. I'll read the sentence.
11	had visibility from five to ten feet most of the	11	"All DLSAR Teams (Deer Lake Search and Rescue
12	day. So people in front of you with snowmobiles.	12	Teams) continued to perform search patterns and
13	We had a four-man crew. Everybody had to be very	13	check all commonly used trails and snowmobile
14	careful that they didn't bang into each other.	14	routes until dark that day."
15		15	
16	We did have incidents up there where the weather	16	You say more, but I'll stop at that point.
17	conditions were bad that snowmobiles were falling	17	Search patterns, tell me a little bit about that
18	over snowdrifts, up against trees and breaking	18	and in some detail, if you could.
19	windshields and mirrors, and so on and so forth.	19	MR. WILLIAMS:
20	MR. BUDDEN:	20	A. Well, we do different search techniques by using
21	<b>Q.</b> You actually had equipment damaged in the course	21	natural barriers or some grid patterns, depending
22	of this search?	22	on the situation.
23	MR. WILLIAMS:	23	
24	A. Yes, we did. Yeah.	24	Open country where you can't see anything, it's
	Page 102		Page 104
1	MR. BUDDEN:	1	kind of hard to do visual, right? So I mean,
2	<b>Q.</b> Okay. So if we're comparing it to the previous	2	basically, your visibility is ten feet.
3	day, gusting 80, gusting above that and snow, or	3	
4	blowing snow, would it have been roughly similar?	4	So, first off, we do what's called a hasty search
5	MR. WILLIAMS:	5	where the normal trails that they used to get to
6	A. Yes.	6	Harbour Deep were utilized.
7	MR. BUDDEN:	7	
8	<b>Q.</b> Okay. I see a reference in the note to the term	8	So going to Harbour Deep, there's four or five
9	"LKP," last known position. And in this case,	9	main trails that people that know the way there
10	you've sort of explained already, but again,	10	usually stay on and maintain because they're
11	what's the significance of LKP, last known	11	trouble-free or they're easily accessible.
12	position?	12	
13	MR. WILLIAMS:	13	So we had our four teams start doing the trails.
14	A. Basically, his last known position is the last	14	We didn't go past two to three kilometres the
15	place that they could physically put the person	15	first day for the simple reason that the three
16	before they became lost.	16	gentlemen that were in this party were adamant
17		17	that they would not travel any farther than they
18	So that is the general area where you start your	18	would. And they don't panic. They don't stress.
19	search from and work from that point out, right?	19	So more than likely, we'll find them somewhere
20		20	dug into a snow shelter.
21	You know that they were there. You're not	21	
00			Converse to the definer of the converse of the

assuming they were there. You actually
physically know that they were at that position.

22 So we started doing all the different trails that
they would take. And when that didn't work, we
come to the last known position and start doing

22

23

20 A. I never downloaded mine, to be honest with you, 21 so I don't know which one it is. Pardon? Number 22 3. 23 MR. BUDDEN:

**Q.** Okay. That would be the final page, Madam Clerk.

return to staging areas shortly after dark, approximately 1930 hours," which is 7:30 p.m.

23 Anything to add to that? 24

21

Sep		arch	and Rescue for Lost and Missing Persons Page 113 to 116  Page 115
4	Page 113	4	_
1	MR. WILLIAMS:	1	too?
2	A. Well, we do a debrief of the day. We'd find out	2	MR. WILLIAMS:
3	exactly what areas they searched. We try and	3	A. Yes, correct.
4	formulate a plan before the next day comes so	4	MR. BUDDEN:
5	that when we come back, we wouldn't have to spend	5	Q. Okay. There are three or four other members
6	an hour or two doing it.	6	there who were present that day or involved that
7	Wold find out avactly whole coming back with what	7 8	day.
8	We'd find out exactly who's coming back with what assets they're bringing with them. Snowmobiles,	9	Do any of you have anything to add to what we've
10	whatever.	10	Do any of you have anything to add to what we've heard from that first day, the 2nd day of
11	wildlevel.	11	February? And your name, of course?
12	We formulate the teams. We set the team	12	MR. ANSTEY:
13	captains. We talk to them about what they're	13	A. I'm Sheldon Anstey with Deer Lake SAR. Just
14	going to be doing the next day. So that when we	14	briefly to follow-up, I may have been the only
15	get out there, they wouldn't have to spend an	15	one here on the country the first day, I believe?
16	hour or two setting up and being briefed on	16	MR. WILLIAMS:
17	everything again.	17	A. Yes.
18	everything again.	18	MR. ANSTEY:
19	So that when we left at 5:00 a.m. the next	19	A. I think. Just to drive home the conditions and
20	morning and got there at 6:30, we could be on the	20	to get to the search area in a little more
21	snow shortly after that and searching.	21	detail.
22	MR. BUDDEN:	22	a Grain
23	Q. So that very first day, you would have left Deer	23	So what we refer to as the Cat Arm Reservoir is a
24	Lake at 5:00 p.m. And what time would you have	24	hydroelectric reservoir for the structure there.
	Page 114		Page 116
1	got back to your headquarters? 5:00 a.m., sorry.	1	And to get to the last known position itself is a
2	MR.WILLIAMS:	2	bit of an arduous task on the days we went.
3	A. It would have been around 9:00 p.m., 9:30 p.m. in	3	
4	the night.	4	From the staging area off the Jackson's Arm
5	MR. BUDDEN:	5	highway, it's all increasing elevation as you go
6	Q. So it's a 16-, 16-and-a-half-hour day when you go	6	up higher and higher and higher. And it's all
7	from just your headquarters and return?	7	what we refer to as open country, barren, frozen
8	MR. WILLIAMS:	8	reservoir for miles and miles and miles.
9	<b>A.</b> And that was for most of the members. I was a	9	
10	little longer. I used to have to spend time on	10	Picture snowmobiling in a snow globe that's
11	the phone talking to Harry, going over different	11	shaken up. To get to the last known position, we
12	scenarios.	12	had members with frozen skin, machinery that was
4.0		42	
13	MR. BUDDEN:	13	freezing up, engines failing to work, people that
14	<b>Q.</b> Okay. And you mentioned Harry. That, of course,	14	freezing up, engines failing to work, people that were already cold and considering going back.
14 15	<b>Q.</b> Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played	14 15	were already cold and considering going back.
14 15 16	Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role?	14 15 16	were already cold and considering going back.  I'm just painting a picture here, just howling
14 15 16 17	Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role? MR. WILLIAMS:	14 15 16 17	were already cold and considering going back.  I'm just painting a picture here, just howling wind and bitter, bitter, frigid cold, where your
14 15 16 17 18	<ul> <li>Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role?</li> <li>MR. WILLIAMS:</li> <li>A. Harry, as our president for Newfoundland SAR,</li> </ul>	14 15 16 17 18	were already cold and considering going back.  I'm just painting a picture here, just howling
14 15 16 17 18 19	<ul> <li>Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role?</li> <li>MR. WILLIAMS:</li> <li>A. Harry, as our president for Newfoundland SAR, likes to be informed of all of our searches and</li> </ul>	14 15 16 17 18 19	were already cold and considering going back.  I'm just painting a picture here, just howling wind and bitter, bitter, frigid cold, where your skin would freeze in a few minutes being exposed.
14 15 16 17 18 19 20	<ul> <li>Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role?</li> <li>MR. WILLIAMS:</li> <li>A. Harry, as our president for Newfoundland SAR, likes to be informed of all of our searches and kept abreast, because if there's a certain asset</li> </ul>	14 15 16 17 18 19 20	were already cold and considering going back.  I'm just painting a picture here, just howling wind and bitter, bitter, frigid cold, where your skin would freeze in a few minutes being exposed.  And visibility in the lowlands was not too bad,
14 15 16 17 18 19 20 21	<ul> <li>Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role?</li> <li>MR. WILLIAMS:</li> <li>A. Harry, as our president for Newfoundland SAR, likes to be informed of all of our searches and kept abreast, because if there's a certain asset that we don't have that he can draw on quickly,</li> </ul>	14 15 16 17 18 19 20 21	were already cold and considering going back.  I'm just painting a picture here, just howling wind and bitter, bitter, frigid cold, where your skin would freeze in a few minutes being exposed.  And visibility in the lowlands was not too bad, but once you gained elevation, we were literally
14 15 16 17 18 19 20 21 22	<ul> <li>Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role?</li> <li>MR. WILLIAMS:</li> <li>A. Harry, as our president for Newfoundland SAR, likes to be informed of all of our searches and kept abreast, because if there's a certain asset that we don't have that he can draw on quickly, he's the guy that will do it for us.</li> </ul>	14 15 16 17 18 19 20 21 22	were already cold and considering going back.  I'm just painting a picture here, just howling wind and bitter, bitter, frigid cold, where your skin would freeze in a few minutes being exposed.  And visibility in the lowlands was not too bad, but once you gained elevation, we were literally considering turning back. That's how bad it was.
14 15 16 17 18 19 20 21	<ul> <li>Q. Okay. And you mentioned Harry. That, of course, would be Harry Blackmore. Harry Blackmore played a role in this? A supportive role?</li> <li>MR. WILLIAMS:</li> <li>A. Harry, as our president for Newfoundland SAR, likes to be informed of all of our searches and kept abreast, because if there's a certain asset that we don't have that he can draw on quickly,</li> </ul>	14 15 16 17 18 19 20 21	were already cold and considering going back.  I'm just painting a picture here, just howling wind and bitter, bitter, frigid cold, where your skin would freeze in a few minutes being exposed.  And visibility in the lowlands was not too bad, but once you gained elevation, we were literally

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## 23 If we get separated, you stay put. Do not go 24 anywhere.

because of the instructions they had given them.

back on our skis marks. And zoom your GPS right

next to a huge screen and just crawl, crawl, crawl. We didn't go 50 feet, and I ran into a

22

23

## 23 in the staging area.24

Q. And you can't say whether they could see you, but

you can say you couldn't see them?

20

21 22 temperatures and the very, very poor visibility.

Back there, it was basically zero visibility back

MR. ANSTEY:

A. That's correct.

20

21

22

23

#### **Page 125 Page 127** 1 MR. BUDDEN: 1 RALPH, Q.C.: 2 Thank you. And you, Mr. Parsons, have you **2 Q.** It won't work in that setting? 3 anything to add? Okay. Or you, Mr. Germani? 3 MR. WILLIAMS: 4 4 A. No. Okay. Thank you. Sorry, Mr. Ralph. It was my 5 fault there. RALPH, Q.C.: 6 RALPH, Q.C.: Q. And so the information, then, that -- so they're 6 7 7 Q. Mr. Williams and, I guess, Mr. Chaulk, you two sending you messages every two hours telling you 8 gentlemen were at the Command Post; is that 8 where they are. And where is that information 9 correct? (No audible answer.) 9 recorded? 10 10 11 And so perhaps, you can describe that? So how 11 In that instance, was someone recording that 12 many people would be at that post at that time? 12 information on a piece of paper? MR. WILLIAMS: 13 MR. WILLIAMS: 13 **A.** The first day, we had four at the Command Post. 14 A. Yes. At that time, the scroll would have a book 14 15 We had a map person, we had a scroll, and Brian 15 set up for the search, and he would have what 16 was doing communications. And I was 16 team called in, who's the actual communicator 17 coordinating. 17 that you're talking to, what time they sent it 18 RALPH, Q.C.: 18 in, and what the message was, and their location. 19 Q. Right. And so in terms of documenting what's 19 20 happening, I guess, in terms of communication and 20 So when that was finished, we would take it, and 21 in terms of what territory they're searching, how 21 he would relay the coordinates to the map person. 22 22 They would confirm them and plot where they were is that recorded? 23 MR. WILLIAMS: 23 to. 24 24 A. It's hard to do at that specific time. The only **Page 126** Page 128 1 thing we could do is when they call in, we would RALPH, Q.C.: 2 2 **Q.** Right. So in terms of the organization of the have a coordinate that would accompany their 3 inReach text. So we would take it, at that time, 3 search in the Command Post, so was an RCMP 4 and plot it on the map. So we could keep track officer with you at that point? 5 of the teams every two hours. MR. WILLIAMS: 6 **6 A.** Yes. RALPH, Q.C.: 7 Q. Right. So you couldn't actually keep track of **7** RALPH, Q.C.: 8 **Q.** And that person would be considered the incident what territory they covered? You would keep 9 track of where they were when they sent messages 9 commander; is that correct? How are those 10 10 to you? positions defined? 11 MR. WILLIAMS: 11 MR. WILLIAMS: 12 A. Yes. **12 A.** Typically, on a search, we run the search. We're 13 RALPH, Q.C.: 13 the incident commander at the time. Q. Is that right? So you wouldn't know, okay, that **14** RALPH, Q.C.: 14 15 Q. So you would have been the incident commander at they've gone from Point A to Point B, but you 15 16 knew they were at Point A and you knew their 16 that time? MR. WILLIAMS: 17 Point B; is that right? 17 18 MR. WILLIAMS: 18 A. Well, basically, the RCMP assists us with 19 A. Yeah. There is a way to do it. It's called a 19 everything we need. So if I say, okay, we need 20 20 to get more support, they start working on tracking on each, but not everybody's got it on 21 their own personal inReach. There's a tracking 21 getting more air support. Stuff like that. 22 22 system where you can do it, but you've got to 23 have access to the internet and stuff like that 23 With regards to orchestrating our teams and stuff 24 to do it. 24 like that in the field, that would be my

- 14 teams. The scroll writes down who's on each
- 15 team. And at that time, then they proceed,
- 16 right?
- 17 RALPH, Q.C.:
- 18 Q. Right.
- 19 MR. CHAULK:
- 20 A. Typically, the RCMP, like, kind of give us a
- 21 little more leeway into running the search,
- 22 right? And that's typically the way it's been
- 23 for years with us, right?

- 14 RALPH, Q.C.:
- 15 Q. Right. And so how is that done? How is the
- 16 request for air support done? Is the RCMP
- 17 responsible for doing that, for arranging that?
- 18 MR. CHAULK:
- 19 A. The RCMP looks after that, yes. I have no
- 20 communications with them, unless someone, like,
- 21 from JRCC wants to know communication numbers or
- 22 inReach numbers, so that they can do
- 23 air-to-ground contact.
- 24

- 10 11 12 13 14 15 16 17 Because I don't see any documents here that were 18
- made at the time. It seems the report that you
- 19 had was made subsequent to the search; is that
- 20 right? 21 MR. WILLIAMS:
- A. Typically, those reports are filed in a file 22
- 23 cabinet in our office, right? Under searches,
- right? We take them, compile them, and put them 24

- anything.
  - So we questioned the other three gentlemen.
- 19 Okay. Like, they got GPSs. Do they have tracks
- 20 of where you're going? He said, yes, they got
- 21 tracks on. I said, are they capable of reading
- 22 them? He said, yes. I said, okay.
- 23
- 24 With that understanding, I think what I'll do is

Sep		arch	and Rescue for Lost and Missing Persons Page 137 to 140
	Page 137	4	Page 139
1	I'll start sending teams on the tracks that you	1	MR. BUDDEN:
2	have on your GPS towards Harbour Deep, in the	2	Q. Okay. What were the weather conditions like that
3	thought that, okay, if they did continue on and	3	second day? MR. WILLIAMS:
4 5	not stop as they were supposed to, they may have tried to proceed onto Harbour Deep.	4	
6	thed to proceed onto harbour Deep.	5 6	A. They were the same thing. They were just as bad.  I mean, I was talking to our guys on the ground.
7	Now, whether or not something happened on the	7	They said they could hear planes going over.
8	way, we couldn't tell, but our next progression	8	They said they could hear planes going over.
9	was okay. This is our next step in widening the	9	At that time, I think the Cormorant 103 was
10	search. Let's do the trails.	10	there. I think we had the RCMP plane with five
11	scarcii. Let's do the trails.	11	spotters aboard, and we also had the Provincial
12	See, what you got to understand, there's	12	Airlines flight with their FLIR unit
13	basically like a turn point, which is called	13	(forward-infrared unit) going the same time,
14	Sam's Pond, which is on top of the hills before	14	right?
15	you enter Harbour Deep. And that's where	15	g.nc.
16	everybody usually gathers and stops and takes a	16	So at that time, that Sunday, I actually went up
17	break or whatever.	17	on the land with our guys just to get a feel for
18		18	it, see what they're dealing with, see where
19	There's a cabin there, an outfitter's cabin	19	they're to.
20	there. So we usually stop there and just talk.	20	•
21	Okay, guys. We're going down. Whatever we're	21	And Sheldon was not exaggerating, not one ounce
22	doing. Take a break. Have a snack or something	22	was he exaggerating, about the weather state
23	like that.	23	again.
24		24	
	Page 138		Page 140
1	So what I started to do was start sending guys'	1	And while I was up there, same thing. You could
2	teams down the different trails that headed to	2	hear planes flying over. You couldn't see a
3	Sam's Pond, which was the convergent point before	3	thing.
4	you went to Harbour Deep.	4	MR. BUDDEN:
5	MR. BUDDEN:	5	Q. Okay. I want to break that down a bit because
6	Q. So is it fair to say that there's sort of a	6	there's some interesting stuff there.
7	probability analysis going on throughout a	7	
8	search?	8	Firstly, how many members from your team, the
9	MR. WILLIAMS:	9	Deer Lake team, were present on Sunday, February
10	A. Correct.	10	3rd?
11	MR. BUDDEN:	11	MR. WILLIAMS:
12	Q. The first thing you do, the first day, you're	12	A. We still had 16 members.
13	told, look, the understanding is if they get	13	MR. BUDDEN:
14 15	lost, they'll just hunker down. So your search	14 15	Q. Okay. So 16 of your own or 16 plus the Bay of
	focused, really, on the last known position and immediate area around there.	16	Islands guys? MR. WILLIAMS:
16 17	MR. WILLIAMS:	17	A. I think the Bay of Islands were called in on the
18	A. Yes, that's correct.	18	next day, I think. Monday. Bay of Islands and
10	n. ies, that's confect.	10	HEAL day, I CHILIK. MUHUAY. Day OF ISIAHUS AHU

- 19 MR. BUDDEN:
- 20
- 21 have regarded as less probable places where they
- 22 might be?
- 23 MR. WILLIAMS:
- 24 A. Yeah.

the --

MR. BUDDEN:

- Q. I think, actually, if you read that second
- 22 paragraph, it talks about their -- I'm probably
- 23 confusing you when we talk about Day 1, Day 2,
- 24 Day 3, so let's stick to the dates. We're now

19

23 24 on duty, 20 to 30 minutes, or if he or she is

minutes' break, and then you resume your search

suffering from nausea. So you take a few

Doug Germani. CASARA trains spotters. They

And in the airplane, I think it's a minimum of

require some ground academic training every year.

22

23

24

CASARA. What we do is we have trained spotters

in our own teams that are there. So they got

Everything that Doug is talking about is paid for

23

23

24

I was near the area where Mr. Rice was found when

he was found. I wasn't actually on scene;

probably half a kilometre away. But our team

MR. BUDDEN:

hoisted him because of the conditions.

Q. Oh, I see. Okay. Yeah. How did that work?

22

# they thought they were separated from their 24

Two of them actually stopped the same time, and

two of them actually left the same time after

21

22

23

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cross the river. So in all likelihood, he could

be on this side of the river or that side of the

river. But there was no definition.

21

22

23

Con	stember 20, 2021 Public Inquiry Respecting Ground S	Soarch	and Rescue for Lost and Missing Persons Page 165 to 168
Sep	Page 165	Sear Cri	Page 167
1	the time, because Brian was in the Command Post,	1	MR. WILLIAMS:
2	is that we did try and get Universal to fly every	2	A. So after we had our debrief and I realized that
3	day, but due to weather conditions they wouldn't	3	we weren't going to have as many members from our
4	fly.	4	team, that's when I called the Bay of Islands
5	MR. BUDDEN:	5	team and the Rocky Harbour/Bonne Bay Search and
6	Q. Okay, and again we'll hear about that from other	6	Rescue team to ask for more assets to accompany
7	witnesses, but that was certainly your sense on	7	us the next day.
8	the ground and as, I guess, the search	8	MR. BUDDEN:
9	coordinator?	9	Q. Okay. So following the debrief, by this point
10	MR. WILLIAMS:	10	you're completing the end of or nearing the end
11	A. Yeah.	11	of another 16-plus-hour day?
12	MR. BUDDEN:	12	MR. WILLIAMS:
13	Q. And what was your sense of the availability going	13	A. Correct.
14	forward of the federal resource, the Cormorant,	14	MR. BUDDEN:
15	the 103 Squadron?	15	Q. What impact does that have on the resources
16	MR. WILLIAMS:	16	available from your own team?
17	A. Pardon, what was the question again?	17	MR. WILLIAMS:
18	MR. BUDDEN:	18	A. Well, I mean, you're doing two 16-hour days.
19	<b>Q.</b> The question is, what was your sense as to that	19	You're getting three and four hours' sleep in the
20	availability of the Cormorant, which is the	20	night. I mean, it wears on some people.
21	federal resource out of 103 Squadron?	21	
22	MR. WILLIAMS:	22	Some people had to go back for work commitments.
23	A. They were readily available. They actually	23	We were starting first day of a week, so I mean
24	searched, as far as I understand, longer into the	24	it was a workday for a lot of people.
	Page 166		Page 168
1	night than we did, right? And I mean, that was	1	So we lost about six members, six or seven
2	their call.	2	members at that time. So I deemed it necessary
3		3	to bring in more. In order to maintain the teams
4	I mean, they're in charge of their section. So	4	that we had, we needed at least another six or
5	if they deem that they could do it and safely,	5	eight people.
6	they could do it, right?	6	MR. BUDDEN:
7	MR. BUDDEN:	7	Q. So going back to work Monday morning, after 30,
8	Q. Okay. Yes, you have something to say?	8	some cases, over 30 hours of volunteer work over
9	MR. CHAULK:	9	the weekend?
10	A. Brian Chaulk, Deer Lake SAR. On Sunday night	10	MR. WILLIAMS:
11	after we got back to Deer Lake, I talked to the	11	A. Yes.
12	pilot with Squadron 103 from Gander and he	12	MR. BUDDEN:
13	informed me that there was showing that there was	13	Q. Okay. So you made the decision that a certain
14	going to be a clearing in the weather at 12:00	14	level of resources was necessary and you reached
15	that night and they were going to head back that	15	out to the other SAR teams for help?

- that night and they were going to head back that
- 16 night and do another quick search. That was
- 17 Sunday night.
- 18 MR. BUDDEN:
- 19 Q. Okay. So there's clearly a certain commitment of
- 20 Department of National Defence resources to this
- 21 search?
- 22

- 23 (No audible answer.) Okay, thank you.
  - Mr. Williams?

- out to the other SAR teams for help?
- **16** MR. WILLIAMS:
- 17 A. Yes. I contacted Shawn Street, the coordinator
- 18 with the Deer Lake Ground Search -- or the Bay of
- 19 Islands Ground Search and Rescue, and I contacted
- 20 Bettina Lori of the Rocky Harbour or, what are
- 21 they classified? Rocky Harbour. Bonne Bay
- 22 Search and Rescue team. Sorry.
- 23 MR. BUDDEN:
- 24 Q. Those names were Shawn Street and I missed the

- 12 Harbour Ground Search and Rescue team show up.
- 13 MR. BUDDEN:
- 14 Q. Okay. And that was all arranged the night
- 15 before?
- **16** MR. WILLIAMS:
- **17 A.** Yes, that was arranged on Sunday night.
- 18 MR. BUDDEN:
- 19 Q. Okay. So now bring us to Monday morning,
- 20 February 4th. You again mustered at the same
- 21 time, 5:00 a.m.?
- **22** MR. WILLIAMS:
- 23 A. That's correct.

- **12** MR. BUDDEN:
- 13 Q. Okay. And other records will speak to that.
- 14 That's your broad recollection?
- **15** MR. WILLIAMS:
- **16 A.** Yes.
- **17** MR. BUDDEN:
- 18 Q. Okay.
- **19** MR. WILLIAMS:
- 20 A. You got to remember, there's a lag time between
- 21 us getting exact information of what's going on
- because it was being relayed from the RCMP to us.
- 23 Right?
- 24

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23 MR. BUDDEN:

And we like to make sure when we do it and cover

Q. And I've also heard it said in other search and

it off that it's done, right?

knowledge for that stuff.

So if we deem it necessary to have someone to

show us, they're called spontaneous asset. So

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#### Page 177 to 180 Page 179 1 rescue contexts, that there's always a role to be 1 party of five snowmobilers? 2 played, even if the role is running messages back **2** MR. WILLIAMS: 3 and forth to the local store or something like A. Correct, original five. Three of the original 3 4 that. There's many ways of helping without being 4 five. Yes, that's correct. The helicopter 5 in the field. 5 landed and one of them, Eric Park, insisted on 6 MR. WILLIAMS: 6 going aboard the helicopter to look for them 7 A. Yes. We got members that don't necessarily like 7 because it was his friend. He felt quilty about 8 going out in the field. Some of them are 8 it, and he wanted to have a look. 9 elderly. Some of them have health issues with 9 MR. BUDDEN: 10 regards to knees and hips and stuff and not 10 Q. He was also familiar with the area? 11 comfortable out. So I mean, we carry them with **11** MR. WILLIAMS: 12 us as well. **12 A.** He was, yes. 13 13 MR. BUDDEN: 14 I mean, there's a lot of things that need to be **14 Q.** Yes. 15 done. I mean, we've got like what they call a **15** MR. WILLIAMS: 16 prospector tent, which is a canvass tent, 12 by A. So he took off with the chopper and they weren't 16 17 14, that's got a stove capability in it. 17 no time. I wouldn't say they weren't 20 minutes 18 18 before they actually spotted something of 19 I mean, our local guys or guys that aren't going 19 interest. And what they spotted was a red bag 20 to be out in the field can set that up. Get it 20 that Mr. Lovell had hung outside his shelter on a 21 going. Get firewood for it. So when our members 21 branch at the highest point that he could find 22 22 come in out of the fields, Sheldon can attest to right next to where he actually was to. 23 it, they were freezing and perishing and couldn't 23 MR. BUDDEN: 24 24 hardly get warm. Q. A red bag? So something that would be visible **Page 178 Page 180** 1 You can utilize this asset to help your members against the white snow? 2 and assist in the search and make our guys more 2 MR. WILLIAMS: 3 comfortable. 3 **A.** Yes, exactly. 4 MR. BUDDEN: MR. BUDDEN: 5 Q. Got you. The report goes on to really get to 5 **Q.** And I understand, as well, in the helicopter, 6 actually, I guess, the climax of this whole 6 that another individual who was associated with 7 report. 7 GSAR was present? I believe a Mr. Legge? 8 MR. WILLIAMS: 8 9 Around noon of that day - meaning Monday, A. Yes, Luke Legge. He's a CASARA. I think he's a 10 February 4th - the remaining lost snowmobiler was 10 CASARA spotter as well? 11 spotted from the air by the Universal helicopter 11 UNIDENTIFIED MALE SPEAKER: crew at approximately... And the coordinates are 12 12 Since then. 13 given. 13 MR. WILLIAMS: 14 14 A. Since then he is, okay. But he was with 15 Can you tell me about that? I guess, who was in 15 Universal Helicopters. He's a mechanic. That's 16 the plane? What role your team played at that 16 why he was in with the pilot as well, right? 17 point? 17 MR. BUDDEN: 18 MR. WILLIAMS: 18 Q. Okay. And then I understand that Mr. Lovell was A. Yeah. Well, Universal showed up with their 19 19 in a very bad state? He was non-responsive and 20 helicopter and some of the guys, not our guys, 20 severely hypothermic, but believed to be alive at

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that point?

A. Yes. From our understanding and just questioning

the people that were there, I wasn't there, and

MR. WILLIAMS:

MR. BUDDEN:

but the other three of the party were at where

the fire was to and they flagged Universal.

Q. Three of the party? You mean of the original

21

22

23

- MR. WILLIAMS: 15
- 16 **A.** Actually I was there on scene. It took six of us 17 to upright the snowmobile, to actually get the 18 machine up out of the hole that she was in and 19 uprighted. MR. BUDDEN:
- 20
- 21 Q. So he was attempting to do, through, I guess, 22 ingenuity, what would have otherwise been an 23 impossible task for him to do? 24
- 15 in these very difficult conditions, through the
- 16 events, ended up being by himself?
- 18 The snowmobile would have been very difficult to
- manoeuvre in such conditions with limited 19
- 20 visibility and perhaps an obscure trail leading
- 21 to it being tipped over and marooning him in this
- 22 very difficult place?
- 23 MR. WILLIAMS:
- 24 A. Um-hmm. Definitely.

- 20
- Mr. Lovell found himself halfway through a place
- 21 known as Snowy Valley. And as Darren indicated,
- 22 there's not a tree in sight. It's just pure
- 23 white.
- 24 47 of 96 sheets

- team out of Corner Brook here under Mr. Street,
- 20 and the Bonne Bay team, as we've already heard,
- 21 under Ms. Bettina. And I forget her last name
- 22 again. Perhaps you could...
- 23 UNIDENTIFIED MALE SPEAKER:
- **24 A.** Lori. L-o-r-i.

Like we might feel we're on par, but another team

might say, well, you're lacking in this training

23

24

point?

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	Page 193	1	Page 195
	<del>-</del>		_
1	MR. BLACKMORE:	1	MR. WILLIAMS:
2	A. Seven.	2	A. In respect to bringing on full-time trainers?
3	MR. WILLIAMS:	3	MR. BUDDEN:
4	A. Seven? I mean, Harry can probably talk to this	4	Q. Yeah.
5	more than I can. But I mean up in Gros Morne, I	5	MR. WILLIAMS:
6	mean we have mountainous areas up there that, I	6	<b>A.</b> I think you get more consistency throughout the
7	mean, if an incident happened up there now we're	7	whole Newfoundland Search and Rescue Association.
8	really not trained anymore to go up and actually	8	
9	propel down from a helicopter or a long line to	9	Like we all try and stay on the same par, and we
10	retrieve someone, right?	10	all try and do the same training. But it's our
11		11	trainer vouching for him and saying that it's
12	And I mean that's a big factor for us. And I	12	done versus someone that actually is paid to come
13	mean, not all the teams across the island are	13	and look after everybody, and report back that,
14	trained in it, but I think what Harry was trying	14	yes, their team is up to par, these guys are
15	to was get teams that could service like the West	15	signed off on this and that, and they're
16	Coast, Central, Northern Peninsula, Labrador and	16	efficient in using it, right?
17	Eastern, and stuff like that.	17	MR. BUDDEN:
18		18	Q. Yes.
19	Now, like I said, that's kind of fallen by the	19	MR. WILLIAMS:
20	wayside to the funding and because Universal has	20	A. So I mean, it puts everybody on the same playing
21	gone under. But I mean that is another big asset	21	field and everybody with the same skillset is
22	that we are missing, because if someone goes over	22	what it does.
23	a cliff in Gros Morne on a snowmobile, and	23	MR. BUDDEN:
24	there's no access down to him, the first thing is	24	Q. When I read this, the search, it said, okay,
	Page 194		Page 196
1	Page 194 you got to get in there.	1	Page 196 Friday night everybody goes home looking forward
	_	1 2	_
1	_		Friday night everybody goes home looking forward
1 2	you got to get in there.	2	Friday night everybody goes home looking forward
1 2 3	you got to get in there.  I mean, time to get up to the area, I mean, is	2	Friday night everybody goes home looking forward to whatever you plan to do that weekend.
1 2 3 4	you got to get in there.  I mean, time to get up to the area, I mean, is going to take hours. To have the equipment to	2 3 4	Friday night everybody goes home looking forward to whatever you plan to do that weekend.  Between then and Monday morning, which is what,
1 2 3 4 5	you got to get in there.  I mean, time to get up to the area, I mean, is going to take hours. To have the equipment to get down to him, a high angle rescue, is going to	2 3 4 5	Friday night everybody goes home looking forward to whatever you plan to do that weekend.  Between then and Monday morning, which is what, 60 or so hours, some of your members were well
1 2 3 4 5 6	you got to get in there.  I mean, time to get up to the area, I mean, is going to take hours. To have the equipment to get down to him, a high angle rescue, is going to	2 3 4 5 6	Friday night everybody goes home looking forward to whatever you plan to do that weekend.  Between then and Monday morning, which is what, 60 or so hours, some of your members were well over half that time engaged in a very physically
1 2 3 4 5 6 7	you got to get in there.  I mean, time to get up to the area, I mean, is going to take hours. To have the equipment to get down to him, a high angle rescue, is going to take time to set up and rig.	2 3 4 5 6 7	Friday night everybody goes home looking forward to whatever you plan to do that weekend.  Between then and Monday morning, which is what, 60 or so hours, some of your members were well over half that time engaged in a very physically
1 2 3 4 5 6 7 8	you got to get in there.  I mean, time to get up to the area, I mean, is going to take hours. To have the equipment to get down to him, a high angle rescue, is going to take time to set up and rig.  Some of the cliffs and the fjords up there	2 3 4 5 6 7 8	Friday night everybody goes home looking forward to whatever you plan to do that weekend.  Between then and Monday morning, which is what, 60 or so hours, some of your members were well over half that time engaged in a very physically demanding search.
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1 2 3 4 5 6 7 8 9	you got to get in there.  I mean, time to get up to the area, I mean, is going to take hours. To have the equipment to get down to him, a high angle rescue, is going to take time to set up and rig.  Some of the cliffs and the fjords up there (inaudible) 300-foot lines are. So I mean, it's not going to happen. So that's where helicopter	2 3 4 5 6 7 8 9	Friday night everybody goes home looking forward to whatever you plan to do that weekend.  Between then and Monday morning, which is what, 60 or so hours, some of your members were well over half that time engaged in a very physically demanding search.  What does that leave in terms of capacity for training, for fundraising, for those kind of
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	Page 197		Page 199
1	MR. BUDDEN:	1	you can.
2	Q. You've talked about your own fundraising. We'll	2	you cam
3	hear from other teams, but I know for some teams	3	And what happens is I'm going to train Team A,
4	that's a big deal to them.	4	first of all, I got to get Team A, what weekend
5	anaco a organica arean	5	are you available. Then I got to dig up a
6	They appreciate the community support and they	6	trainer, see what weekend he's available and try
7	certainly appreciate the community engagement.	7	to coordinate it together.
8	But they also feel that too much of their energy	8	MR. BUDDEN:
9	is devoted to fundraising projects of various	9	Q. And the trainer will be somebody, I presume, who
0	sorts. And some of them can be I think one of	10	is part of an active team already?
1	the teams told us one of their fundraisers is	11	MR. BLACKMORE:
2	picking up garbage along the highway, and they	12	A. Exactly. They're doing their own, plus now
3	got a certain amount of money as part of that	13	they're going out to try to help somebody else.
4	campaign.	14	, 131 3 111111, 15 1121 1211, 0.001
5	MR. WILLIAMS:	15	As when we were in Makkovik last week, I had two
6	A. Yes. I think Harry Blackmore wanted to comment	16	trainers. One from Barachois who is an expert in
7	on that, I think?	17	the GI mapping. I had another guy from the
В	MR. BUDDEN:	18	Rovers team who was an expert in the radio syster
9	I'm sure he does.	19	we got.
0	MR. BLACKMORE:	20	3
1	A. Harry Blackmore here. Teams out there, like	21	So I had to coordinate the two of them, take two
2	Darren's team, like he said earlier this morning,	22	days off work to go down and train another team
3	they're fairly well off. They're good.	23	because he went in our association.
4	, ,	24	
	Page 198		Page 200
1	We have an awful lot of smaller teams out there	1	MR. BUDDEN:
2	that we're trying to help. I had a team call me	2	Q. And that's on top of the work they might have to
3	this summer. They're taking their pickup off the	3	take off by doing stuff like this search?
4	road, and I just figured it was rusted out or	4	MR. BLACKMORE:
5	something.	5	A. Yes.
6		6	MR. BUDDEN:
7	No, he said, we need two car batteries and we	7	Q. Okay. What's the alternative? What would you
8	haven't got \$700 to replace them. So they had to	8	like to see?
9	fundraise. So we picked up the money from the	9	MR. BLACKMORE:
0	association, and we buy them and put them back in	10	A. Alternative for us is to have a person that's
1	them.	11	full time coordinating everything, and we need
2		12	two full-time trainers to be able to go around
3	But if these guys are not out doing their hotdog	13	and keep everybody up to date. Because when
4	rolls or hamburgers, whatever, we're not all like	14	you're trying I can bring a person into a
		4.5	Annual State of the continuous and all the colors and continuous
5	Darren's team that got the town fully behind	15	team, it's a lot easier, especially when we're
5 6	Darren's team that got the town fully behind them, because the tax base is not there.	16	talking the coast of Labrador, and other teams.

# rolls or hamburgers, whatever, we're not all like Darren's team that got the town fully behind them, because the tax base is not there. So the fundraising is a major, major part of what keeps our association going. We, as an association, gets a certain amount of the money to the provincial government. Now, what we do is we try to do the training with that money to bring everybody up to the CSA standard to make

sure that they're trained, but you do the best

But if we can bring people into the community, it makes it a bit easier, because we can't get the people to come out. And when we can't bring them out, would you like to bring your team out and help train them, you're only bringing one out to become a trainer to hopefully learn him or her

how to do whatever we're doing.

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22 A. Sheldon Anstey, Deer Lake SAR. Just in the

per se financially, but with respect to

broader sense, it's not an item for a wish list

and is used.

looked at as a valuable asset that will be used

22

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# And it's usually aircraft I'm referring to. Not necessarily boats or hovercrafts or anything else, because we have availability or have that stuff available to us.

### 24 week in Labrador. They finally called it off www.elitetranscription.ca

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there. Yes, we might have a suicide note saying

mission, just the same as JRCC they're doing this

they jumped over a cliff, but until I find them

or whatever, it's still a search and rescue

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Mr. Rumbolt advised me, I guess, he hasn't been

around forever but during the time that he's been

22

23

24

So I understand, I mean, it is rather cumbersome

gentlemen here have to call the detachment, who

how these things work, because I understand these

22

23

21

22

23

24

them?

So I mean, I think during -- I know we can't

answer those questions today, but we can

certainly raise them. And I think that's an

just point that out.

approximately?

Q. When about was this, Mr. Anstey? Just

MR. BUDDEN:

20

21

22

23

24

"Search IC" was or is?

that for us.

23

MR. WILLIAMS: 1

2 A. Darren Williams here, Deer Lake SAR. My

understanding of incident commander? 3

4 MR. BUDDEN:

Q. Yeah. Tell us what does Search IC mean? 5

MR. WILLIAMS:

7 A. Incident Commander is the person that's supposed

8 to control everything that's going on and

9 encompassing it in the search.

MR. BUDDEN: 10

Q. Okay. So as I understand, at least in theory, 11

12 the model is that the search/incident commander

13 is in charge of the search and you would be

14 perhaps the search manager? Would that be

15 correct?

MR. WILLIAMS: 16

17 A. That's typically the chain of command, yes.

18 MR. BUDDEN:

19 Q. Okay. And I see the name Sergeant Humber here.

20 Was it your understanding at the time that

Sergeant Humber was search/incident commander? 21

22 MR. WILLIAMS:

23 **A.** Yes. RCMP or the authority having jurisdiction

24 usually is the IC. 1 MR. BUDDEN:

Q. However, incident commanders --

**3** MR. WILLIAMS:

A. Change from day to day.

MR. BUDDEN:

Q. From day to day? Okay. Does that leave -- I

7 would suggest that in reality that left the

8 search manager really running the ground

9 components of the search?

MR. WILLIAMS: 10

A. Yes. 11

12 MR. BUDDEN:

13 Q. Does that seem fair?

**14** MR. WILLIAMS:

**15** A. Yes, that's correct.

16 MR. BUDDEN:

17 Q. Okay. I guess what direction did you take from

18 the incident commanders? I mean, were they

19 telling you what to do? Or were you sort of

telling them what needed to be done and they were

21 sort of accepting that?

22 MR. WILLIAMS:

23 A. It would be the latter.

24

20

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MR. BUDDEN:

2 **Q.** Yes. At that time you understood that Sergeant

3 Humber is the IC?

MR. WILLIAMS: 4

5 A. Yes.

6 MR. BUDDEN:

7 **Q.** Were there other ICs in the course of the search?

8 MR. WILLIAMS:

A. Yes. 9

10 MR. BUDDEN:

11 Q. Okay. Who was the other or who were the other

12 ICs, as best you recall?

13 MR. WILLIAMS:

14 A. Elizabeth Lodge, was one. Corporal Lodge one

15 day. And Constable Paul Canning.

MR. BUDDEN: 16

17 Q. Paul?

18 MR. WILLIAMS:

19 A. Constable Paul Canning.

20 MR. BUDDEN:

21 **Q.** Okay. So you were the search manager throughout?

22 MR. WILLIAMS:

23 A. Yeah. 1 MR. BUDDEN:

Q. Okay. Is that typical?

MR. WILLIAMS:

4 A. Yes.

MR. BUDDEN:

Q. For the searches you've been involved in?

7 MR. WILLIAMS:

A. Yes. R

9 MR. BUDDEN:

10 Okay. That's really all the questions I have,

11 Mr. Commissioner. The other counsel, no doubt,

12 will have or may have questions for these

13 witnesses.

14 RALPH, Q.C.:

15 Q. Thank you, Commissioner.

16 COMMISSIONER IGLOLIORTE:

17 Peter Ralph.

18 RALPH, Q.C.:

Q. Peter Ralph. Yes, thank you. Mr. Williams, in 19

20 terms of the last known position and how far

21 these gentleman were found, can you tell me what

22 those distances were?

23 MR. WILLIAMS:

24 A. Darren Williams. Mr. Rice was found

- **15** RALPH, Q.C.:
- **Q.** Where they were found. The coordinates for the 16
- last known position, I don't think, are in that 17
- 18 report; do you recall?
- 19 MR. WILLIAMS:
- 20 A. I'm not sure. It was on Morris' Pond, which is a
- 21 pond there, right?
- 22 RALPH, Q.C.: 23 Q. Right, fair enough. And so you indicated 24 earlier, when we were discussing during lunch

- pumped into the machine.
- It's a company out of Nova Scotia. Nova Scotia 17
  - Ground Search and Rescue uses the same one. New
- 19 Brunswick uses the same one.
- 21 It is actually the company that takes care of all
- 22 offshore medical for JRCC across the country and
- 23 across the world in different spots.
- 24

18

- 5 Q. Okay. Right. So in 2019, you weren't using that
- 6 system. You were documenting it and taking notes
- **7** of what was happening?
- 8 MR. WILLIAMS:
- **9 A.** Yes, pen and paper.
- **10** RALPH, Q.C.:
- 11 Q. Yes. And then, again, I think I asked if you
- would have access to those documents now, and
- it's possible, I think Mr. Parsons?
- **14** MR. WILLIAMS:
- **15 A.** I think, yes.
- 16 MR. PARSONS:
- **17 A.** I'm going to have a look.
- 18 RALPH, Q.C.:
- **19 Q.** He's going to have a look. But it may be that
- 20 those documents or a copy of those documents were
- given to the RCMP; is that right?
- 22 MR. PARSONS:
- 23 A. Wayne Parsons, Deer Lake SAR.
- 24

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- **2 Q.** You might want to hold that microphone closer to
- you.
- 4 MR. PARSONS:

RALPH, Q.C.:

- **5** A. I am thinking that a copy of the documents was
- **6** given to the RCMP, because that's been our normal
- 7 traditional format. Like anything happened
- 8 during a search we've always turned it over to
- **9** the RCMP.
- 10
- Again, I'm pretty confident in saying that we
- have a copy back in our office, but I'd have to
- 13 look for it.
- **14** RALPH, Q.C.:
- 15 Q. Right. So is that a requirement of every search,
- that you have to provide your documentation to
- **17** the RCMP?
- **18** MR. WILLIAMS:
- 19 A. Not really. It's for our own personal use. And
- what we do right now with the new system, when we
- 21 have a search, we're trying to get into using it
- as a regular tool, but it's hard because
- everything is moving so fast at the time.
- 24

60 of 96 sheets

- 5 and paper to write it down, because guys are
- **6** giving you coordinates.
- 8 Once you get a lull or a slow time, what you do
- 9 is you go in and you can log in and punch all the
- information in a search. Basically, a search
- 11 format.
- **12** RALPH, Q.C.:
- 13 Q. Right.
- **14** MR. WILLIAMS:
- **15** A. Right? So it's all itemized. Days, times and
- **16** everything is entered.
- **17** RALPH, Q.C.:
- 18 Q. Right.

23

1

2

- **19** MR. WILLIAMS:
- 20 A. Right? The way it's designed now, we got what's
- 21 called an off-site system where we can do it, and
- if we got to go back in and change it, we can.
- Once we come home, we log into the internet, and
  - Page 240
    we can download it to the Emwerx system, which is
  - (inaudible) Newfoundland-based product. And
- anyone, Harry or anyone, can go in and look at
- 4 it, right?
- 5 RALPH, Q.C.:
- 6 Q. Right.
- **7** MR. WILLIAMS:
- **8** A. Like I say, we're trying to get into that
- 9 process. It's a time-consuming thing and it's a
- work in progress all the time.
- 11 RALPH, Q.C.:
- **12 Q.** Right. Fair enough. I'm just curious. It seems
- interesting to me that if there had been a
- tracking device on these snowmobiles, it would
- have been a much easier sort of situation.
- 17 And I guess, in terms of technology, what's
- available out there?
- **19** MR. WILLIAMS:
- 20 A. Well, we've got several. I mean, more and more
- 21 people are getting educated to it and they're
  - getting different units called a Spot unit,
- inReach unit, ZOLEO unit, right?
- 24

22

## 22 we could get there safely. 23 24

probably have went out Friday night to get them.

destination. We knew how we could get there and

Even though the weather was bad, we had a

19

20

21

22

23

of the unit. And you can program that tracking

interval, depending on the plan. If you have an

expensive subscription, you can track at

two-minute intervals.

19

20

**23** MR. WILLIAMS:

24 A. Right? Now whether he would have heard anything,

reassuring.

23

24

it's a fabulous device. I wouldn't go anywhere

in the back country without one. It's

- 1 planes flying over or snowmobiles, I doubt very
- 2 much.
- 3 RALPH, Q.C.:
- 4 Q. Right.
- **5** MR. WILLIAMS:
- **6 A.** Maybe a plane, but I doubt snowmobiles.
- **7** RALPH, Q.C.:
- 8 Q. I think I understand from speaking with
- 9 Mr. Anstey earlier today, when Mr. Rice was found
- he actually came out and met -- you weren't there
- 11 I understand, but you heard from others that he
- came out and met the snowmobilers; is that right?
- 14 You're nodding your head. Maybe you could
- **15** address that?
- **16** MR. ANSTEY:
- 17 A. Sheldon Anstey, Deer Lake SAR. Yeah, correct. I
- was maybe a half or three quarters of a kilometre
- from where Mr. Rice was found, and one of my
- teammates was there and he came out of the snow
- 21 hut and was, as I understood it, standing and
- sort of waving his arms when the snowmobiles were
- **23** approaching.
- 24

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- RALPH, Q.C.:
- **2 Q.** With Mr. Lovell, any sense of -- I understand the
- 3 helicopter, even the helicopter saw the red bag,
- 4 but any sense of -- he was found, I guess,
- **5** unconscious?
- 6 MR. ANSTEY:
- **7** A. As I understand it. I was not there, I can't
- 8 speak to it. But if you look at the map behind
- **9** you and you see those lines, the red, the green,
- the blue, that whole line proceeds through an
- area known as Snowy Valley, and on Sunday we
- 12 combed that back and forth, sideways, up and
- ...
- down.

14

- We were up and down that stretch a hundred times
- and he was there, as you can see by the map
- there, very close to our line. I personally was
- probably 100 metres, 150 metres from him half the
- **19** day on Sunday.
- **20** RALPH, Q.C.:
- 21 Q. Right.
- **22** MR. ANSTEY:
- 23 A. But again, you can't see. If you can't see, you
- 24 can't search, right?

- 1 RALPH, Q.C.:
- 2 Q. Right. And is it possible -- I'm sorry, go
- **3** ahead, Mr. Chaulk?
- 4 MR. CHAULK:
- **5** A. Brian Chaulk, Deer Lake SAR. I actually talked
- 6 to the pilot from 103 Squadron on, I think,
- 7 Monday night, and I gave him coordinates of where
- 8 Mr. Lovell was found. And he told me that he
- **9** flew over him a couple of times, but could not
- 10 see him.
- 11 RALPH, Q.C.:
- **12 Q.** Right.
- 13 MR. CHAULK:
- 14 A. Right?

17

20

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4

5

- **15** RALPH, Q.C.:
- 16 Q. So, Mr. Williams, on this occasion were you
  - communicating directly with the pilots? I mean,
- so we've got several aircraft from different
- organizations conducting searches from the air.
- 21 What was your role in the air searches?
- 22 MR. WILLIAMS:
- 23 A. That's part of what I'm talking about,
- 24 communications. Everything had to be relayed

# Page 252

- 1 through the RCMP, through their headquarters,
  - relayed back. So I mean it was going up the
- 3 chain and then coming back the chain.
  - So like I said, everything wasn't done in real
- 6 time, because by the time he got it, by the time
- 7 they transmitted it out, by the time they got it
- 8 (inaudible), then by the time they got it back to
- us and back through again, right? It was taking
- time, right, to do it.
- 11 RALPH, Q.C.:
- 12 Q. Right. But generally, that would be sort of your
- role, would be to direct where the air assets
- **14** would search?
- **15** MR. WILLIAMS:
- **16 A.** Yeah. Well, not necessarily where to search.
- But I mean, they may want to know where the last
  - known position was. They may see something and
- **19** want to transmit it to us.
- 20

22

- 21 Hey guys, we see something that looks funny down
  - there. Can you go down and check it out? This
- stuff all takes time for relaying messages back
- **24** and forth.

You mentioned about 60 to 70 percent would be

Can you break down sort of what type of person

are you dealing with?

23

23

24

But the PLB is the answer to it all, which is

registered with those guys.

They don't once they use it, but up until that

point they do. So if they had those units, I

22

23

23

24

them out or rent them out, as you would, to

different back country users.

So the PLB is a very rugged device as well.

Plus, it floats. And it started in Canada's

22

23

# **Q.** I guess to me the interesting idea would be if 21

those who are engaging in activities that may 22 require them to be found, then perhaps there 23 should be some responsibility into the financial commitment on their behalf. 24

21 discussion. I'm just really putting it on the 22 record. 23 MS. BEDFORD: 24 Yeah. Thank you.

#### Page 269 1 MR. BUDDEN: 2 Do you anticipate or have you any sense as to how 3 long your direct examination will take, Ms. Bedford? 4 5 MS. BEDFORD: 6 I'm guesstimating two hours. 7 MR. BUDDEN: 8 Okay. Mr. Ralph, would you be ready to present your evidence tomorrow? 9 RALPH, Q.C.: 10 11 Yes, we would. Yes. 12 MR. BUDDEN: 13 Okay. What I'll perhaps do, then, is have the 14 Corner Brook, the Bay of Islands team ready for Wednesday morning, with the understanding that 15 16 all best-laid plans are all very well, but we may be running perhaps a little later in the day. 17 But I'm sure they'd be happy to be here Wednesday 18 19 morning. 20 THE CLERK: 21 All rise. This Commission of Inquiry is 22 concluded for the day. 23 24 (Inquiry is adjourned) 1 2 3 4 **CERTIFICATE** 5 6 7 8 I, Beverly Guest, of Elite Transcription, of 9 St. John's, in the Province of Newfoundland 10 and Labrador, hereby certify that the 11 foregoing, numbered 1 to 269, dated 12 September 20, 2021, is a true and correct 13 transcript of the proceedings which has been 14 transcribed by me to the best of my 15 knowledge, skill and ability. 16 17 Certified By: 18 19 Digitally signed by Beverly Guest Beverly Date: 2021.10.14 10:01:28 -02'30' 20 Beverly Guest, 21 Court Reporter 22 23 24

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